

# Fiscal Year 2022

Commonwealth Transportation Fund Budget  
June 2021



**Virginia Department of Transportation**

Budget and Funds Management Division

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During its 2020 session, the Virginia General Assembly enacted the Governor's Omnibus Transportation Bill, Chapter 1230 (House Bill 1414), which revised the composition of and increased available revenues for transportation funding in the Commonwealth. Under Chapter 1230, the Commonwealth Transportation Fund (CTF) serves as the fund to which all transportation revenues are deposited and then distributed to programs and funds. These transportation revenues include: (i) motor vehicles fuels taxes and road taxes for diesel fuel; (ii) vehicle registration fees; (iii) highway use fee; (iv) 0.5% statewide sales and use tax; (v) 0.3% statewide sale and use tax for transportation; (vi) 4.15% percent motor vehicles sales and use tax; (vii) motor vehicle rental tax (10 percent of gross proceeds from rentals for most passenger vehicles); (viii) \$0.03 of the \$0.25 per \$100 of assessed value of the statewide recordation tax; (ix) tax on liquid alternative fuel, set at the rate for gasoline; (x) International Registration Plan fees; and (xi) one-third of the revenue from insurance premium taxes.

Chapter 1230 also amends the allocation of funds. Before funds are distributed between the Transportation Trust Fund and the Highway Maintenance and Operating Fund ("HMO Fund"), (i) \$40 million annually will be deposited into the Route 58 Corridor Development Fund; (ii) \$40 million annually will be deposited into the Northern Virginia Transportation District Fund; and (iii) \$80 million annually (as adjusted annually based on changes in consumer price index for urban consumers) will be deposited into the Special Structure Fund. Enactment Clause 11 of Chapter 1230 provides the Commonwealth Transportation Board the ability to take actions deemed necessary in fiscal years 2021, 2022, and 2023 to ensure funds for modal programs and the highway maintenance and operating fund are at least equal to the amounts provided for in the six-year financial plan for the Commonwealth Transportation Fund as in effect on January 1, 2020.

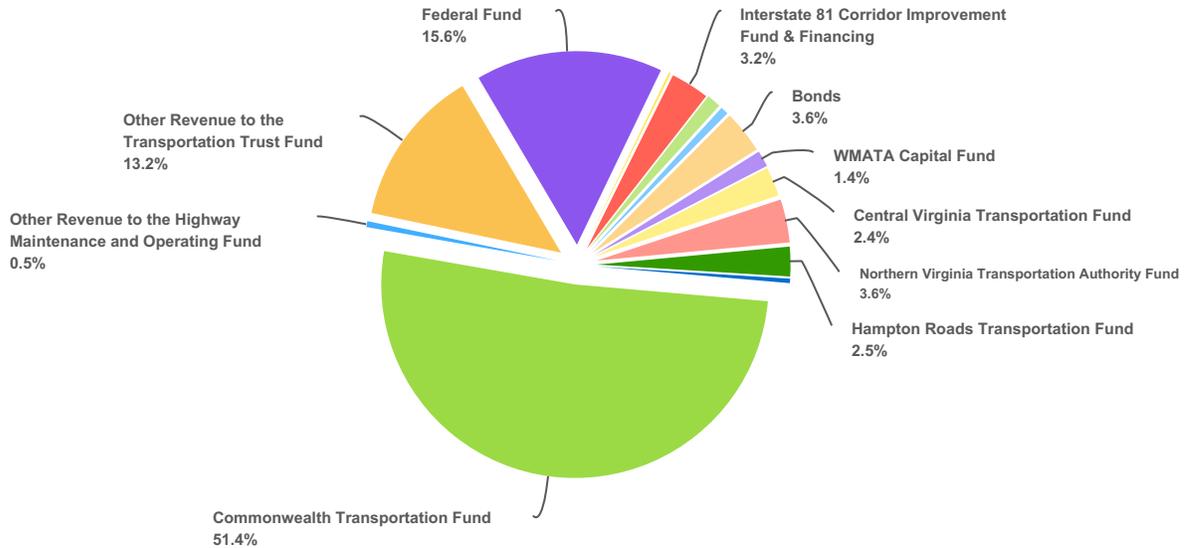
Toll revenue and concession payments to the Commonwealth under the Public-Private Transportation Act of 1995 also would be deposited to the Commonwealth Transportation Fund and allocated to the Transportation Trust Fund (for defined purposes and not available for further distribution). Interest, dividends, and appreciation accrued to the Transportation Trust Fund or the HMO Fund also would be allocated to the Commonwealth Transportation Fund and distributed two-thirds to the Virginia Transportation Infrastructure Bank and one-third to the Transportation Partnership Opportunity Fund.

The remaining funds in the Commonwealth Transportation Fund are allocated 51% to the HMO Fund and 49% to the Transportation Trust Fund. Chapter 1230 directs the following distribution of funds from the Transportation Trust Fund: (i) 53% for construction programs; (ii) 23% to the Commonwealth Mass Transit Fund; (iii) 7.5% to the Commonwealth Rail Fund; (iv) 2.5% to the Commonwealth Port Fund; (v) 1.5% to the Commonwealth Aviation Fund; (vi) 1% to the Commonwealth Space Flight Fund; (vii) 10.5% to the Priority Transportation Fund; and (viii) 1% to the Department of Motor Vehicles. Enactment Clause 11 of Chapter 1230 also allows the Commonwealth Transportation Board to take actions deemed necessary in fiscal years 2021, 2022, and 2023 to ensure appropriate coverage ratios for any outstanding debt backed by the Transportation Trust Fund.

The Fiscal Year 2022 budget for the CTF identifies the estimated revenues and the distribution of the revenues to the related transportation agencies and programs. It is based on the state revenue forecast from December 2020, an interim update from February 2021, and estimated federal funding. The budget also applies the flexibility granted in Enactment Clause 11 to continue expectations across transportation agencies. The percentages for CTF and TTF distribution are effective in Fiscal Year 2024. The CTF Budget for FY 2022 totals \$8,185,145,023, a 4.7% increase from the FY 2021 Budget of \$7,820,904,839.

The CTF receives revenues from dedicated state and federal sources. The major state revenues are based on Virginia's official revenue forecast developed by the Department of Taxation. The federal revenues from the Federal Highway Administration and the Federal Transit Administration are estimated by the Virginia Department of Transportation (VDOT) and the Virginia Department of Rail and Public Transportation (DRPT). Revenues provided are also from funds collected for regional transportation improvements in Northern Virginia, Hampton Roads, and Central Virginia. These funds are dedicated to the efforts of the Northern Virginia Transportation Authority, Central Virginia Transportation Authority, and the Hampton Roads Transportation Accountability Commission.

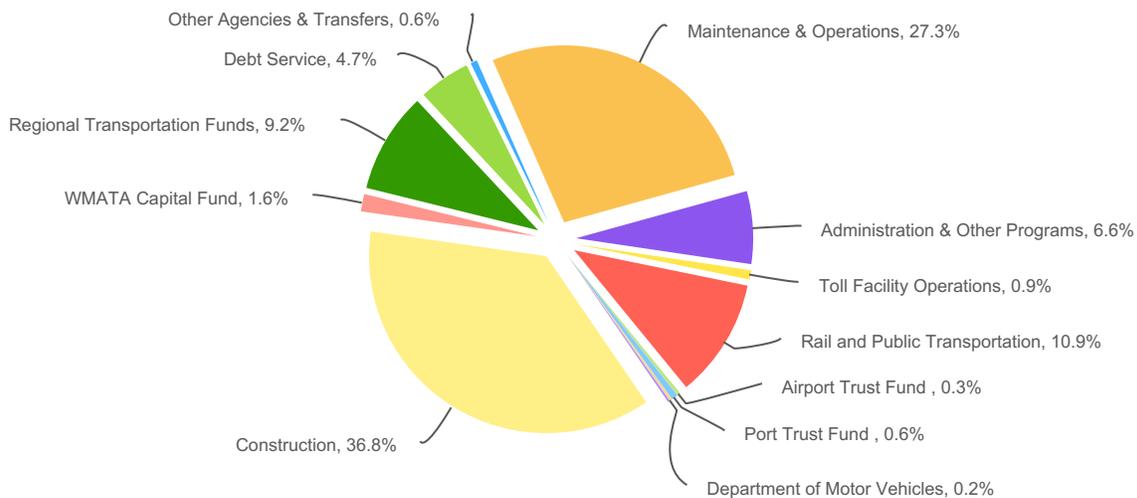
## Commonwealth Transportation Fund Total Revenues for FY 2022



Commonwealth Transportation Fund	\$ 4,205,500,000
Other Revenue to the Highway Maintenance and Operating Fund	42,504,565
Other Revenue to the Transportation Trust Fund	1,083,404,050
Federal Fund	1,279,944,556
Priority Transportation Fund	14,411,589
Interstate 81 Corridor Improvement Fund & Financing	264,686,080
Fuel Tax Revenue for Highway Construction District Grant Program	100,100,000
General Fund	55,000,000
Bonds	294,691,183
<b>Total Operating Revenues</b>	<b>7,340,242,023</b>
Pass Through Revenues	
WMATA Capital Fund	112,103,000
Central Virginia Transportation Fund	200,300,000
Northern Virginia Transportation Authority Fund	297,000,000
Hampton Roads Transportation Fund	203,200,000
Hampton Roads Regional Transit Fund	32,300,000
<b>Subtotal</b>	<b>844,903,000</b>
<b>TOTAL</b>	<b>\$ 8,185,145,023</b>

The revenues are dedicated to specific funds within the CTF. After certain distributions required by the Code of Virginia, the remaining funds in the CTF are allocated 51% to the Highway Maintenance and Operating Fund (HMOF) and 49% to the Transportation Trust Fund. Chapter 1230 directs the following distribution of funds from the Transportation Trust Fund: (i) 53% for construction programs; (ii) 23% to the Commonwealth Mass Transit Fund; (iii) 7.5% to the Commonwealth Rail Fund; (iv) 2.5% to the Commonwealth Port Fund; (v) 1.5% to the Commonwealth Aviation Fund; (vi) 1% to the Commonwealth Space Flight Fund; (vii) 10.5% to the Priority Transportation Fund; and (viii) 1% to the Department of Motor Vehicles.

The revenues for the HMOF support highway maintenance, operations and administration. The Priority Transportation Fund (PTF) revenues are dedicated to debt service on the Commonwealth of Virginia Transportation Capital Projects Revenue Bonds. The Commonwealth Transportation Board can also use the Fund to facilitate the financing of priority transportation projects throughout the Commonwealth. Federal revenues are used for their defined purposes to support construction, maintenance or transit.



<b>Debt Service</b>	<b>\$387,449,460</b>
<b>Other Agencies &amp; Transfers</b>	<b>50,633,130</b>
<b>Maintenance &amp; Operations</b>	<b>2,234,533,271</b>
<b>Administration &amp; Other Programs</b>	<b>543,976,013</b>
<b>Toll Facility Operations</b>	<b>71,104,020</b>
<b>Rail and Public Transportation</b>	<b>889,875,700</b>
<b>Airport Trust Fund</b>	<b>26,713,623</b>
<b>Port Trust Fund</b>	<b>47,840,349</b>
<b>Department of Motor Vehicles</b>	<b>19,748,216</b>
<b>Space Flight Fund</b>	<b>16,571,192</b>
<b>Construction</b>	<b>3,011,797,049</b>
<b>Total Operating Programs</b>	<b>7,300,242,023</b>
<b>Pass Through Programs</b>	
<b>WMATA Capital Fund</b>	<b>132,103,000</b>
<b>Regional Transportation Funds</b>	<b>752,800,000</b>
<b>TOTAL RECOMMENDED DISTRIBUTIONS</b>	<b>\$ 8,185,145,023</b>



<b>STATE REVENUE SOURCES</b>	<b>FY 2021</b>	<b>FY 2022</b>	<b>INCREASE (DECREASE)</b>	
<b>Commonwealth Transportation Fund</b>	\$ 3,864,213,900	\$ 4,205,500,000	\$ 341,286,100	1
<b>Revenue Sharing</b>	303,650,111	—	(303,650,111)	2
<b>Highway Maintenance &amp; Operating Fund (HMOF)</b>	46,331,334	42,504,565	(3,826,769)	
<b>General Fund</b>	—	55,000,000	55,000,000	
<b>Transportation Trust Fund (TTF) and Other State Revenue</b>				
Interest Earnings	3,325,000	28,515,000	25,190,000	3
Toll Facilities	68,633,061	34,354,020	(34,279,041)	4
Local Revenue Sources	171,012,372	133,131,383	(37,880,989)	
Project Participation - Regional Entities	1,373,469,013	782,764,066	(590,704,947)	5
CPR Bonds	50,000,000	—	(50,000,000)	6
GARVEE Bonds	98,000,000	76,300,000	(21,700,000)	
Route 58 Bonds	—	219,304,103	219,304,103	7
I-66 Outside the Beltway Concession Fee Payment/Interest	5,303,401	22,094,013	16,790,612	
Interstate 81 Corridor Improvement Fund	55,100,000	264,686,080	209,586,080	8
Statewide Interstate Improvement Fund	—	(39,444,828)	(39,444,828)	9
Special Fund Account for the Highway Construction District Grant Program	92,000,000	100,100,000	8,100,000	1
Other Trust Fund Revenue	131,084,801	121,077,476	(10,007,325)	
<b>Total TTF and Other Revenue</b>	<b>1,955,927,648</b>	<b>1,742,881,313</b>	<b>(213,046,335)</b>	
<b>Priority Transportation Fund (PTF)</b>				
State Revenue	49,122,654	14,411,589	(34,711,065)	10
<b>Total PTF</b>	<b>49,122,654</b>	<b>14,411,589</b>	<b>(34,711,065)</b>	
<b>Pass Through Revenues</b>				
Revenue Dedicated to WMATA Capital Fund	141,228,000	112,103,000	(29,125,000)	10
State Revenue for Regional Entities	610,800,000	732,800,000	122,000,000	10
<b>Total Pass Through Revenues</b>	<b>752,028,000</b>	<b>844,903,000</b>	<b>92,875,000</b>	
<b>TOTAL STATE REVENUES</b>	<b>6,667,623,536</b>	<b>6,905,200,467</b>	<b>237,576,931</b>	
<b>Federal Funding Sources</b>				
Federal Highway Administration (FHWA)	1,105,543,831	1,230,716,097	125,172,266	11
Federal Transit Administration (FTA)	47,737,472	49,228,459	1,490,987	
<b>Total Federal Funding</b>	<b>1,153,281,303</b>	<b>1,279,944,556</b>	<b>126,663,253</b>	
<b>TOTAL COMMONWEALTH TRANSPORTATION FUNDS</b>	<b>\$ 7,820,904,839</b>	<b>\$ 8,185,145,023</b>	<b>\$ 364,240,184</b>	



<b>DISTRIBUTION OF REVENUE SOURCES</b>	<b>FY 2021</b>	<b>FY 2022</b>	<b>INCREASE (DECREASE)</b>
<b>Debt Service</b>			
Toll Facilities Debt	\$ 2,955,750	\$ —	\$ (2,955,750)
Northern Virginia Transportation District	17,960,090	12,604,924	(5,355,166)
Oak Grove Connector	2,118,339	2,128,077	9,738
Route 28	8,644,519	8,644,519	—
Route 58	48,092,837	29,725,222	(18,367,615)
Interstate 81	—	6,006,732	6,006,732
GARVEE Bonds	134,817,616	134,881,288	63,672
CPR Bonds	196,254,150	193,458,698	(2,795,452)
Other	—	—	—
<b>Total Debt Service</b>	<b>410,843,301</b>	<b>387,449,460</b>	<b>(23,393,841)</b>
<b>Other Agencies &amp; Transfers</b>			
Trust Fund Management	3,021,501	3,200,876	179,375
Support to Other State Agencies (excludes DRPT)	41,803,857	42,304,162	500,305
Indirect Costs	5,499,026	5,128,092	(370,934)
<b>Total State Agencies</b>	<b>50,324,384</b>	<b>50,633,130</b>	<b>308,746</b>
<b>Maintenance &amp; Operations</b>			
Highway System Maintenance	1,741,888,121	1,756,641,898	14,753,777
Financial Assist. to Localities for Ground Transportation - Cities	397,832,085	405,955,990	8,123,905
Financial Assist. to Localities for Ground Transportation - Counties	70,610,931	71,935,383	1,324,452
<b>Total Maintenance &amp; Operations</b>	<b>2,210,331,137</b>	<b>2,234,533,271</b>	<b>24,202,134</b>
<b>Tolls, Administration &amp; Other Programs</b>			
Ground Transportation System Planning and Research	79,132,074	91,149,140	12,017,066
Environmental Monitoring & Compliance	40,930,642	43,957,252	3,026,610
Administrative and Support Services	300,397,680	302,707,781	2,310,101
Program Management and Direction	44,231,815	46,161,840	1,930,025
Toll Facilities Operations	28,927,311	34,354,020	5,426,709
Toll Facility Revolving Account	36,750,000	36,750,000	—
Capital Outlay	64,300,000	60,000,000	(4,300,000)
<b>Total Tolls, Administration &amp; Other Programs</b>	<b>594,669,522</b>	<b>615,080,033</b>	<b>20,410,511</b>

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<b>DISTRIBUTION OF REVENUE SOURCES</b>	<b>FY 2021</b>	<b>FY 2022</b>	<b>INCREASE (DECREASE)</b>
<b>Transit and Rail Funds</b>			
Share of TTF Distribution for Transit	\$ 331,555,055	\$ 339,368,434	\$ 7,813,379
Transit - Share of administrative costs	(687,543)	(685,308)	2,235
Other Revenue dedicated to Transit	15,375,000	15,759,375	384,375
Share of TTF Distribution for Rail	96,187,808	100,516,839	4,329,031
Rail - Share of administrative costs	(176,944)	(176,369)	575
Federal Transit Authority (FTA)	47,737,472	49,228,459	1,490,987
CMAQ (without State Match)	32,849,378	22,243,685	(10,605,693) 14
STP Regional (without State Match)	10,659,172	14,913,598	4,254,426 14
Rail Fund (with prior year adjustments)	(1,700,000)	—	1,700,000
Interest Earnings	3,090,000	2,640,000	(450,000)
HB1414 Off the Top to Commonwealth Mass Transit Fund	—	82,185,240	82,185,240 15
Metro Matters	50,000,000	—	(50,000,000) 6
HB1414 Off the Top to Commonwealth Rail Fund	—	44,500,000	44,500,000 15
Mass Transit Fund-Support from Construction	10,877,135	9,289,320	(1,587,815) 14
Rail Fund - Support from Construction	4,000,000	87,500,000	83,500,000 14
Priority Transportation	88,560,988	59,805,427	(28,755,561) 16
Other	814,000	62,787,000	61,973,000 17
<b>Subtotal Transit and Rail Funds</b>	<b>689,141,521</b>	<b>889,875,700</b>	<b>200,734,179</b>
<b>Pass Through Revenue for WMATA Capital</b>			
Dedicated Revenue for WMATA Capital Fund	141,228,000	112,103,000	(29,125,000) 10
Transfer from NVTD Fund for WMATA Capital Fund	20,000,000	20,000,000	—
<b>Subtotal WMATA Capital Fund</b>	<b>161,228,000</b>	<b>132,103,000</b>	<b>(29,125,000)</b>
Airports - Share of TTF Distribution	25,414,796	25,785,995	371,199
Airports - Share of administrative costs	(47,527)	(47,372)	155
Revision from prior year	(779,400)	—	779,400
Airports - Interest Earnings	125,000	175,000	50,000
Directed CTF Allocation	—	800,000	800,000 15
<b>Total Airport Trust Fund</b>	<b>24,712,869</b>	<b>26,713,623</b>	<b>2,000,754</b>
Ports - Share of TTF Distribution	44,475,892	45,125,492	649,600
Ports - Share of administrative costs	(85,421)	(85,143)	278
Revision from prior year	(1,363,950)	—	1,363,950
Ports - Interest Earnings	300,000	300,000	—
Directed CTF allocation	—	2,500,000	2,500,000 15
<b>Total Port Trust Fund</b>	<b>43,326,521</b>	<b>47,840,349</b>	<b>4,513,828</b>
Department of Motor Vehicles - Share of TTF Distribution	8,963,900	8,963,900	—
DMV - Share of administrative costs	(15,735)	(15,684)	51
Directed CTF allocation	5,000,000	10,800,000	5,800,000 15
<b>Total DMV</b>	<b>13,948,165</b>	<b>19,748,216</b>	<b>5,800,051</b>
Virginia Commercial Space Flight Authority - Share of TTF Distribution	15,800,000	15,800,000	—
Space Flight Authority - Share of administrative costs	(28,902)	(28,808)	94
Directed CTF allocation	1,000,000	800,000	(200,000) 15
<b>Total Space Flight Authority</b>	<b>16,771,098</b>	<b>16,571,192</b>	<b>(199,906)</b>



<b>DISTRIBUTION OF REVENUE SOURCES</b>	<b>FY 2021</b>	<b>FY 2022</b>	<b>INCREASE (DECREASE)</b>
<b>Pass Through Revenue Allocations</b>			
Central Virginia Transportation Authority Fund	\$ 136,900,000	\$ 200,300,000	\$63,400,000
Northern Virginia Transportation Authority Fund	299,311,884	329,702,389	30,390,505
Hampton Roads Transportation Fund	181,900,000	203,200,000	21,300,000
Hampton Roads Regional Transit Fund	26,100,000	32,300,000	6,200,000
<b>Total Regional Transportation Programs</b>	<b>644,211,884</b>	<b>765,502,389</b>	<b>121,290,505</b>
<b>Construction</b>			
Financial Assistance to Localities for Ground Transportation	15,896,079	14,912,548	(983,531)
State of Good Repair Program	288,616,106	249,479,115	(39,136,991)
High Priority Projects Program	206,915,853	249,251,163	42,335,310
Construction District Grant Programs	298,920,540	346,881,805	47,961,265
Specialized State and Federal Programs	2,148,446,684	2,078,570,029	(69,876,655)
<b>Total Construction</b>	<b>2,958,795,262</b>	<b>2,939,094,660</b>	<b>(19,700,602)</b>
Special Structures	—	60,000,000	60,000,000
<b>DISTRIBUTION OF COMMONWEALTH TRANSPORTATION FUNDS</b>			
	<b>\$ 7,818,303,664</b>	<b>\$ 8,185,145,023</b>	<b>\$ 366,841,359</b>
<b>Agency Funding Summary:</b>			
<b>VDOT</b>	\$ 6,992,613,613	\$ 7,228,887,690	\$ 236,274,077
<b>Less Support to DRPT</b>	(123,438,123)	(176,594,747)	(53,156,624)
<b>VDOT (Net)</b>	<b>6,869,175,490</b>	<b>7,052,292,943</b>	<b>183,117,453</b>
<b>DRPT</b>	<b>852,970,696</b>	<b>1,021,978,700</b>	<b>169,008,004</b>
<b>Ports</b>	<b>43,326,521</b>	<b>47,840,349</b>	<b>4,513,828</b>
<b>Aviation</b>	<b>24,712,869</b>	<b>26,713,623</b>	<b>2,000,754</b>
<b>DMV</b>	<b>13,948,165</b>	<b>19,748,216</b>	<b>5,800,051</b>
<b>Space Flight Authority</b>	<b>16,771,098</b>	<b>16,571,192</b>	<b>(199,906)</b>
<b>Grand Total</b>	<b>\$ 7,820,904,839</b>	<b>\$ 8,185,145,023</b>	<b>\$ 364,240,184</b>

# CTF State Revenue Details

STATE REVENUE SOURCES	FY 2021	FY 2022	INCREASE (DECREASE)
State Tax on Motor Fuels	\$963,700,000	\$1,238,500,000	\$274,800,000
Road Tax	44,700,000	47,200,000	2,500,000
Retail Sales & Use Tax	1,021,600,000	1,214,700,000	193,100,000
Motor Vehicle Sales and Use Tax	886,600,000	899,600,000	13,000,000
International Registration Plan	73,700,000	73,900,000	200,000
Motor Vehicle Licenses	223,500,000	202,900,000	(20,600,000)
Miscellaneous Revenues	17,900,000	17,300,000	(600,000)
Motor Vehicle Rental Tax	43,300,000	29,700,000	(13,600,000)
Aviation Fuels Tax	2,000,000	2,000,000	—
Highway Use Fee	38,000,000	46,600,000	8,600,000
Insurance Premium	181,400,000	171,800,000	(9,600,000)
Recordation Tax	45,300,000	57,000,000	11,700,000
<b>Total</b>	<b>\$ 3,541,700,000</b>	<b>\$ 4,001,200,000</b>	<b>\$ 459,500,000</b>

This is a comparison to the revenue estimate provided in the FY 2021 Budget adopted in December 2021 to the FY 2022 Budget.

# Endnotes

Endnote Number	Description
1	Revenue adjustment reflects \$221.6 million of CTF revenue that is anticipated to be collected in FY 2021.
2	Previous fiscal year included the allocation of prior funds made available previously for revenue sharing purposes.
3	Updated interest earnings assumptions across all funds.
4	Updated assumptions on revenue expectations for VDOT operated toll facilities.
5	Reduced annual spending expectations for the Hampton Roads Bridge Tunnel Expansion Project over previous year.
6	Previous fiscal year represented the last allocation of the series of Capital Projects Revenue (CPR) Bonds.
7	Update reflects programming of bonds available for Route 58 Corridor.
8	Amount reflects adjustment for actual collections from FY 2020 with revenue update and the addition of debt financing assumptions for the I-81 corridor.
9	Amount reflects adjustment for actual collections from FY 2020.
10	Reflected state revenue update for dedicated funds available
11	Additional federal funding reflects the impact of updates for Highway Infrastructure Program funds made available in Coronavirus Response and Relief Supplemental Appropriations Act and the DOT Appropriations Act
12	Planned growth in the Maintenance and Operations Programs.
13	Adjustment reflects additional funds provided for project pipeline efforts and strategic innovation efforts.
14	Represents state match for projects in the Six-Year Improvement Program (SYIP) and state funding provided by the 2021 Transportation Initiative (Chapter 552, Item 447.10, 2021 Special Session I).
15	Funding reflects omnibus investments toward full formula implementation in FY 2024
16	Priority Transportation Funding dedicated to the Atlantic Gateway Project and Rail Initiative.
17	Other reflects one-time allocation for projects included in the 2021 Transportation Initiative (Chapter 552, Item 447.10, 2021 Special Session I).
18	FY 2022 represents the first allocation of funding available for Special Structures.